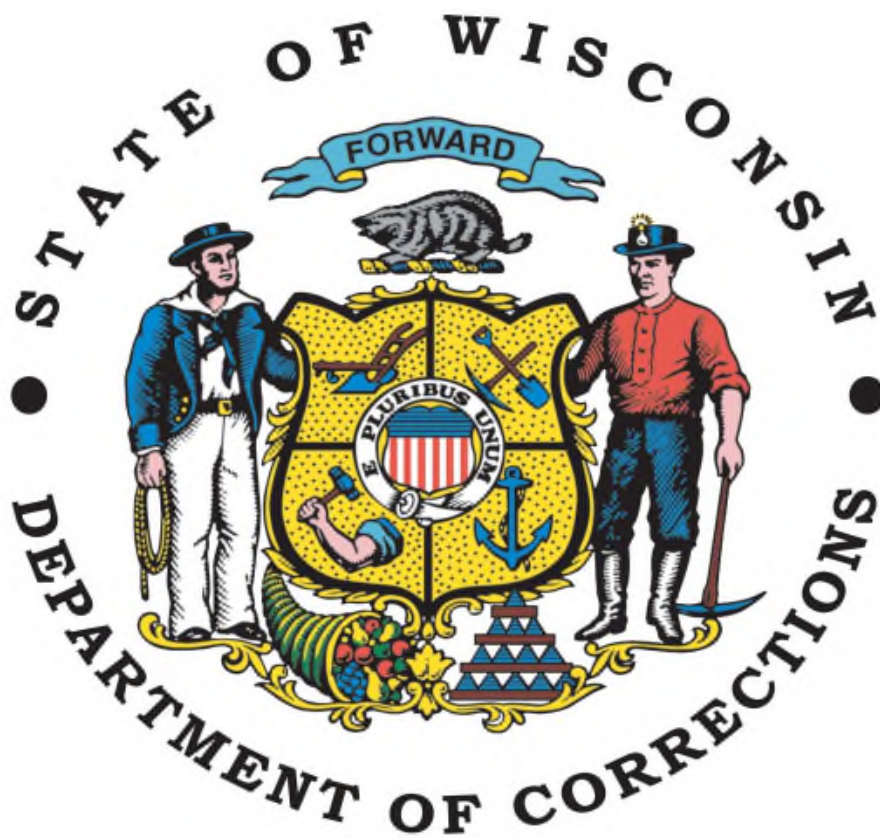


Wisconsin Department of Corrections

OFFICE OF DETENTION FACILITIES



2014 Annual Report

TABLE OF CONTENTS

Letter from the Secretary.....	3
Letter from the Director.....	4
County Jails.....	5-12
Juvenile Detention Centers.....	13-15
Office of Detention Facilities.....	16-19

Scott Walker
Governor

Edward F. Wall
Secretary



State of Wisconsin
Department of Corrections

Mailing Address

3099 E. Washington Ave.
Post Office Box 7925
Madison, WI 53707-7925
Telephone (608) 240-5000
Fax (608) 240-3300

March 2015

Greetings,

It gives me great pleasure to share with you the 2014 Annual Report prepared by the Department's Office of Detention Facilities (ODF). This annual report provides an overview of multiple topics regarding local places of detention in Wisconsin – which includes county and tribal jails, Huber facilities, juvenile detention centers and municipal lockups. These facilities are vitally important to their communities and play an important part in the criminal justice system as a whole.

This report also contains information about the ODF unit within the Office of the Secretary in the Department of Corrections. This group of hard-working, dedicated professionals are charged with the responsibility of ensuring local, county and tribal places of detention operate in a safe, secure and humane manner to protect the public, the staff of the facilities and the offenders confined within them. The ODF performs many important functions in serving as liaisons between the Department and other units of government on a wide range of correctional issues. The major functions of the unit and how it interacts with the communities they serve are also discussed in this report. The ODF staff strive to provide a variety of technical assistance, training and support to local officials designed to enhance their facility operations.

The key to our success in working with agencies across the state is the strong partnership and cooperation the Department and Office of Detention Facilities enjoys with the sheriffs, jail administrators, police chiefs, juvenile detention superintendents and staff of their facilities. It is through these critically important relationships that public safety in Wisconsin remains strong and focused. As always, if there is anything our staff or I personally can do to help your agency, we remain available at any time of the day or night.

Most sincerely,

A handwritten signature in black ink, appearing to read "E. F. Wall".

Edward F. Wall
Secretary



**State of Wisconsin
Department of Corrections
Office of Detention Facilities**

The Department of Corrections' Office of Detention Facilities (ODF) has statutory authority, in accordance with Wis. Stats. §301.37, for the regulation and oversight of local detention facilities including county jails, houses of correction, secure juvenile detention centers, unlocked Huber facilities and municipal lockups. Through the Office of Detention Facilities, the Department establishes reasonable standards for the design, construction, repair, maintenance, operation and management of these facilities. Regionally located ODF Detention Facilities Specialists conduct annual inspections of each facility, provide technical assistance to local jurisdictions, training to staff, and coordinate a variety of efforts to assist sheriffs, jail administrators, superintendents, police chiefs and other local officials in the operation and management of their facilities.

ODF works to message nationally recognized correctional best practices and applicable state and federal statutes that are specific to detention in an effort to mitigate risk and reduce liability, which directly contributes to safer and more secure facilities. Managing and operating safe and secure facilities promotes safer Wisconsin communities and more successful offender reentry.

On page 17 of this report, you will find the names of the ODF team members, our respective geographical areas of responsibility and our contact information. We strive to be readily accessible and are eager to answer your questions and respond to concerns related to our specialized work and responsibilities.

Sincerely,

A handwritten signature in black ink, appearing to read "Kristi Dietz", is written over the typed name.

Kristi Dietz
Director, Office of Detention Facilities
DOC Tribal Liaison

Kristi.Dietz@Wisconsin.gov

3099 E. Washington Avenue
Madison, WI 53704
(608) 240-5052 (office)
(608) 516-0891 (cell)

February 2015

Regional Facility Facts

Distribution of Jails by Rated Capacity 2014		
<u>Jail Size</u>	<u># of Jails</u>	<u>Percent</u>
<51	15	20%
51-100	14	18%
101-200	19	25%
201-300	9	12%
301-400	7	9%
401-500	2	3%
501-700	5	6.5%
701+	5	6.5%

Northern Region		
Area Population - 412,449		
Number of Counties - 14		
Jail Beds - 1,487		
Municipal Lockups - 1		
Juvenile Detention Centers - 2		
Detention Beds - 34		
Size of Jails:		
<100	64%	(9)
101-200	22%	(3)
201-300	14%	(2)

Northeastern Region		
Area Population - 1,093,648		
Number of Counties - 15 (includes 1 tribal jail)		
Jail Beds - 3,491		
Municipal Lockups - 5		
Juvenile Detention Centers - 2		
Detention Beds - 77		
Size of Jails:		
<100	24%	(4)
101-200	41%	(7)
201-300	6%	(1)
301-400	17%	(3)
501-600	12%	(2)

Southern Region		
Area Population - 1,231,348		
Number of Counties - 17		
Jail Beds - 3,394		
Municipal Lockups - 4		
Juvenile Detention Centers - 2		
Detention Beds - 59		
Size of Jails:		
<100	47%	(8)
101-200	23%	(4)
201-300	6%	(1)
301-400	6%	(1)
401-500	6%	(1)
501-600	6%	(1)
801-900	6%	(1)

Southeastern Region		
Area Population - 2,219,163		
Number of Counties - 9		
Jail Beds - 7,210		
Municipal Lockups - 40		
Juvenile Detention Centers - 5		
Detention Beds - 322		
Size of Jails:		
201-300	18%	(2)
301-400	28%	(3)
501-600	18%	(2)
701-800	9%	(1)
801-900	9%	(1)
901-1000	9%	(1)
1901-2000	9%	(1)

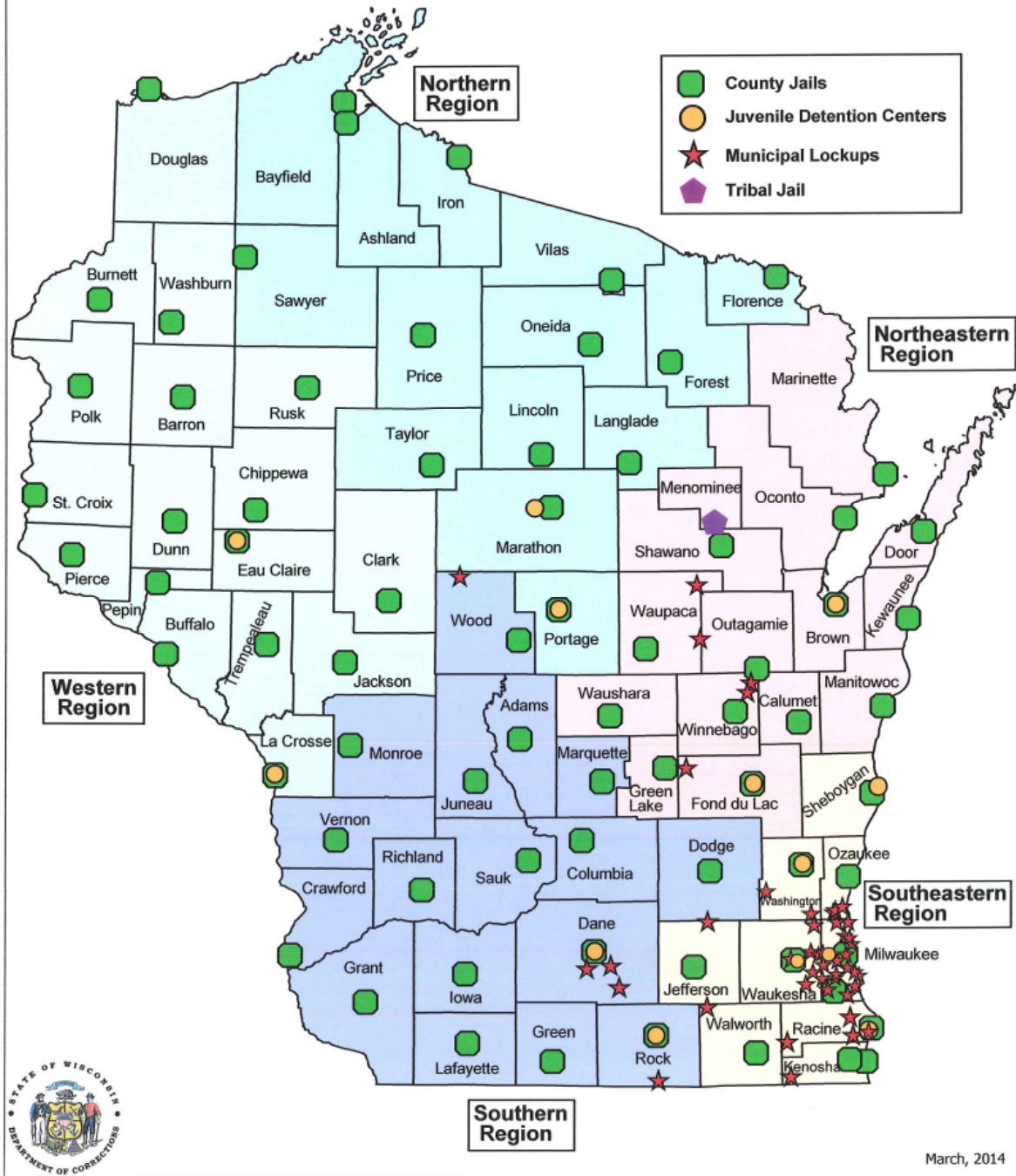
Western Region		
Area Population - 730,378		
Number of Counties - 17		
Jail Beds - 2,215		
Municipal Lockups - 0		
Juvenile Detention Centers - 2		
Detention Beds - 49		
Size of Jails:		
<100	47%	(8)
101-200	29%	(5)
201-300	18%	(3)
401-500	6%	(1)

Area Populations are based on 2010 census from the WI Blue Book 2013-2014

STATE OF WISCONSIN

DEPARTMENT OF CORRECTIONS

OFFICE OF DETENTION FACILITIES



**Wisconsin County Jail
2008-14 Admissions Comparisons**

County	2008	2009	2010	2011	2012	2013	2014	2013-14 % Change	2008-14 % Change
Adams	1,618	1,454	1,291	1,359	1,197	1,149	962	-16.3%	-40.5%
Ashland	1,328	1,200	1,140	1,160	1,051	993	1,102	11.0%	-17.0%
Barron	2,186	2,163	2,164	2,288	2,183	1,984	2,193	10.5%	0.3%
Bayfield	430	550	586	644	667	656	682	4.0%	58.6%
Brown	9,950	10,569	10,453	10,079	9,516	9,635	9,569	-0.7%	-3.8%
Buffalo	461	560	482	518	494	466	379	-18.7%	-17.8%
Burnett	1,159	1,033	1,011	1,024	1,057	1,205	1,118	-7.2%	-3.5%
Calumet	992	1,047	963	890	1,039	1,100	1,043	-5.2%	5.1%
Chippewa	2,964	3,109	3,250	3,125	3,316	2,853	2,988	4.7%	0.8%
Clark	1,181	1,136	1,033	953	961	894	865	-3.2%	-26.8%
Columbia	3,271	3,086	2,955	2,770	2,939	3,050	3,148	3.2%	-3.8%
Crawford	496	515	479	449	428	400	451	12.8%	-9.1%
Dane	15,682	14,687	14,932	13,891	13,941	13,562	13,805	1.8%	-12.0%
Dodge	6,383	6,808	6,814	6,912	5,631	4,978	4,944	-0.7%	-22.5%
Door	1,233	1,225	1,079	966	1,091	1,047	933	-10.9%	-24.3%
Douglas	3,341	3,049	2,821	2,752	3,199	2,763	3,118	12.8%	-6.7%
Dunn	2,387	2,333	2,340	2,300	2,076	2,156	1,994	-7.5%	-16.5%
Eau Claire	5,978	5,475	5,336	4,293	4,051	4,556	4,502	-1.2%	-24.7%
Florence	305	323	310	252	189	215	190	-11.6%	-37.7%
Fond du Lac	4,021	4,167	3,541	3,241	3,186	3,216	3,294	2.4%	-18.1%
Forest	1,117	979	1,037	941	1,105	1,013	870	-14.1%	-22.1%
Grant	1,260	1,376	1,175	1,358	1,610	1,472	1,363	-7.4%	8.2%
Green	852	885	708	691	726	691	745	7.8%	-12.6%
Green Lake	711	738	736	917	946	882	871	-1.2%	22.5%
Iowa	1,283	1,132	970	917	972	883	825	-6.6%	-35.7%
Iron	312	277	287	264	188	230	103	-55.2%	-67.0%
Jackson	1,471	1,465	1,363	1,365	1,440	1,380	1,310	-5.1%	-10.9%
Jefferson	3,638	3,244	2,561	2,515	2,588	2,519	1,896	-24.7%	-47.9%
Juneau	1,509	1,359	1,123	1,005	1,170	1,091	1,233	13.0%	-18.3%
Kenosha	11,494	11,389	10,370	9,550	9,257	8,790	8,610	-2.0%	-25.1%
Kewaunee	377	433	446	458	537	671	584	-13.0%	54.9%
La Crosse	5,893	6,333	6,038	5,178	6,106	5,668	5,262	-7.2%	-10.7%
Lafayette	372	344	321	320	418	447	465	4.0%	25.0%
Langlade	1,277	1,219	1,097	1,057	1,094	1,149	1,167	1.6%	-8.6%
Lincoln	1,277	1,335	1,304	1,540	1,621	1,726	1,459	-15.5%	14.3%
Manitowoc	3,785	3,793	3,750	2,941	2,822	2,951	2,885	-2.2%	-23.8%
Marathon	6,403	5,153	5,097	4,817	4,733	4,915	5,046	2.7%	-21.2%
Marinette	1,902	1,809	1,670	1,631	1,784	1,679	1,687	0.5%	-11.3%
Marquette	1,174	978	758	642	757	679	621	-8.5%	-47.1%
Menominee Tribal	1,203	958	1,277	1,217	1,171	1,265	1,108	-12.4%	-7.9%
Milwaukee	44,490	38,426	39,887	39,089	35,816	34,541	32,085	-7.1%	-27.9%
Monroe	3,206	3,019	2,650	2,547	2,773	2,805	2,343	-16.5%	-26.9%
Oconto	1,454	1,409	1,402	1,278	1,233	1,689	1,452	-14.0%	-0.1%
Oneida	2,647	2,674	2,540	2,189	2,028	1,807	2,095	15.9%	-20.9%

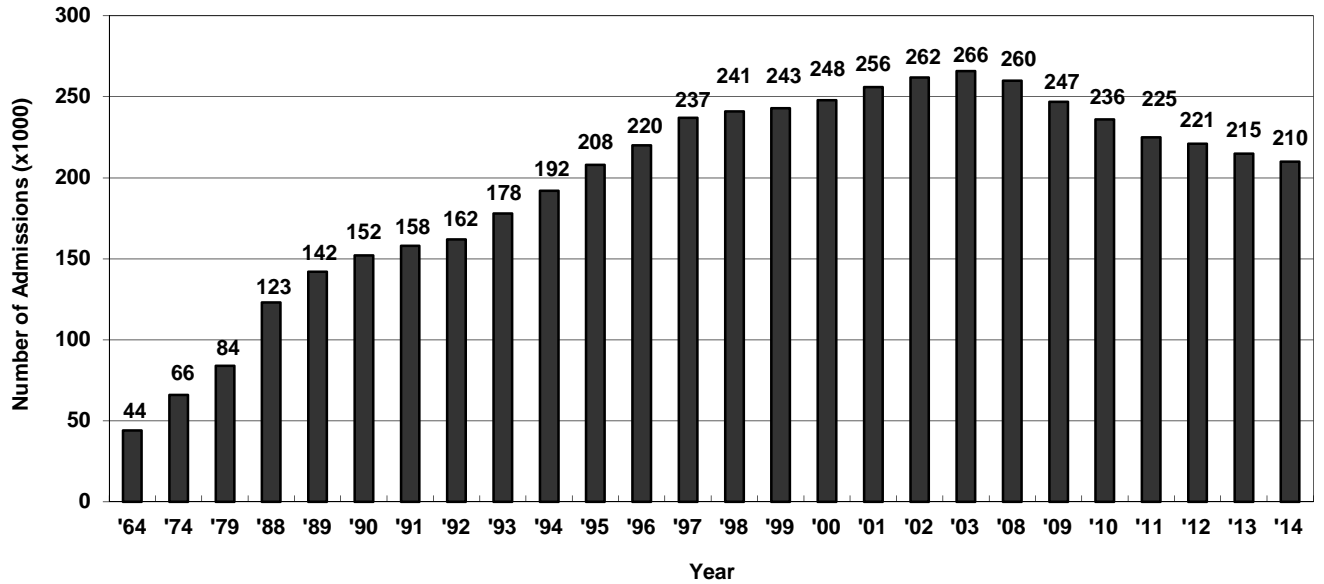
**Wisconsin County Jail
2008-14 Admissions Comparisons**

County	2008	2009	2010	2011	2012	2013	2014	2013-14 % Change	2008-14 % Change
Outagamie	7,137	6,756	6,328	6,016	6,436	6,187	6,050	-2.2%	-15.2%
Ozaukee	2,967	2,739	2,518	2,202	2,370	2,311	2,439	5.5%	-17.8%
Pepin	388	362	302	312	276	305	342	12.1%	-11.9%
Pierce	1,086	1,071	1,021	1,194	1,098	1,129	1,061	-6.0%	-2.3%
Polk	2,016	1,732	1,528	1,580	1,516	1,573	1,573	0.0%	-22.0%
Portage	1,770	1,840	1,940	1,659	1,695	1,877	1,791	-4.6%	1.2%
Price	587	538	373	375	344	279	431	54.5%	-26.6%
Racine	11,118	10,644	9,712	9,676	9,285	9,152	9,047	-1.1%	-18.6%
Richland	650	641	575	524	545	500	574	14.8%	-11.7%
Rock	7,671	7,255	6,673	6,200	6,451	6,115	5,968	-2.4%	-22.2%
Rusk	559	572	696	645	688	541	709	31.1%	26.8%
Sauk	5,092	4,335	3,665	3,404	3,521	3,428	3,222	-6.0%	-36.7%
Sawyer	1,730	1,554	1,655	1,517	1,566	1,461	1,355	-7.3%	-21.7%
Shawano	4,312	4,333	2,808	3,881	2,740	2,298	2,356	2.5%	-45.4%
Sheboygan	5,254	5,457	4,223	3,964	4,591	3,706	3,742	1.0%	-28.8%
St. Croix	3,396	3,309	3,054	2,968	2,966	2,760	2,860	3.6%	-15.8%
Taylor	924	838	710	640	635	669	700	4.6%	-24.2%
Trempealeau	1,208	1,217	1,087	990	869	933	912	-2.3%	-24.5%
Vernon	1,307	1,192	1,103	977	1,026	941	713	-24.2%	-45.4%
Vilas	1,541	1,635	1,666	1,600	1,672	1,595	1,606	0.7%	4.2%
Walworth	5,719	5,296	4,999	4,763	3,868	3,595	3,182	-11.5%	-44.4%
Washburn	761	665	755	596	728	833	711	-14.6%	-6.6%
Washington	4,821	4,460	4,922	4,328	4,319	4,262	4,213	-1.1%	-12.6%
Waukesha	9,341	8,948	8,095	8,098	8,090	8,234	8,834	7.3%	-5.4%
Waupaca	2,431	2,976	2,471	2,165	1,777	1,915	2,321	21.2%	-4.5%
Waushara	1,271	1,644	1,675	1,442	1,083	1,226	1,201	-2.0%	-5.5%
Winnebago	6,771	6,792	6,220	6,304	6,348	6,402	5,714	-10.7%	-15.6%
Wood	3,456	3,347	3,217	2,981	2,968	3,110	2,872	-7.7%	-16.9%
TOTALS	259,757	247,364	235,538	225,294	220,578	215,158	209,864	-2.5%	-19.2%

Source: Total admissions (bookings) are reported annually by each county jail to ODF.

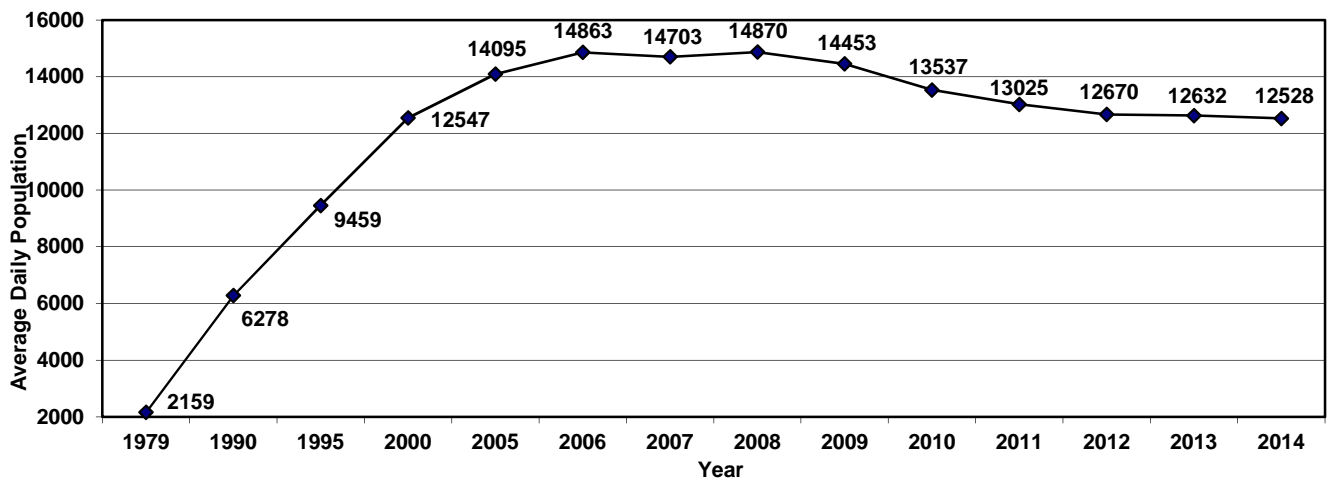
*2013 admissions for Milwaukee County do not include direct bookings completed by the House of Correction.

Wisconsin County Jail Admissions 1959-2014



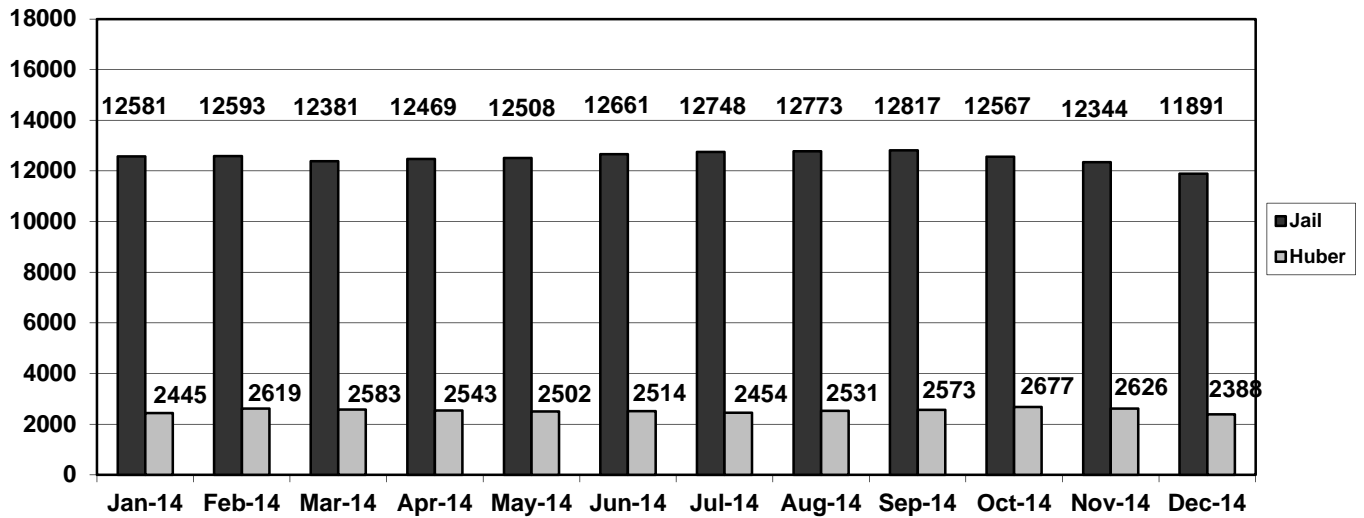
The chart above reflects yearly admissions to Wisconsin's county jails over the past 55 years (1959-2014). It should be noted that admissions data was not collected from 2004 to 2007, and that all admission totals are x1000 and have been rounded for ease of review. Admissions peaked in 2003 and have since decreased by 21% to approximately 210,000 in 2014.

Wisconsin County Jails Average Daily Populations 1979-2014



The average daily population in Wisconsin's county jails dramatically increased over three decades from 2,159 inmates in 1979 to 14,870 in 2008. The county jails realized a decrease of 15.75% to their average daily population from 2008 to 2014. The Wisconsin average daily population for 2014 suggests that overall the county jails were operating at roughly 71% of capacity (17,742 beds). (Source: county jail reports to ODF)

2014 Wisconsin County Jail Populations and Huber Counts



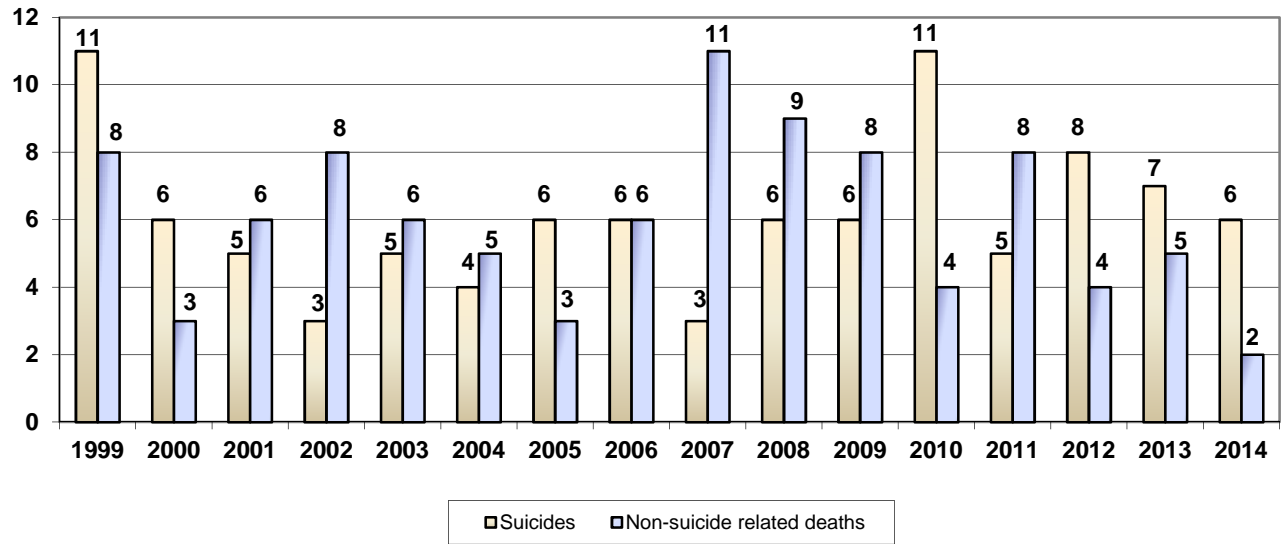
It should be noted that Huber counts are reported only for the 15th day of each month by the county jails and are therefore a snapshot of the monthly work release population.

Wisconsin County Jail Populations – Male vs. Female 2004-2014

Year	% Male	% Female
2004	88.55	11.45
2005	88.33	11.67
2006	87.98	12.02
2007	88.39	11.61
2008	88.73	11.27
2009	89.16	10.84
2010	88.76	11.24
2011	87.98	12.02
2012	87.44	12.56
2013	86.78	13.22
2014	85.90	14.10

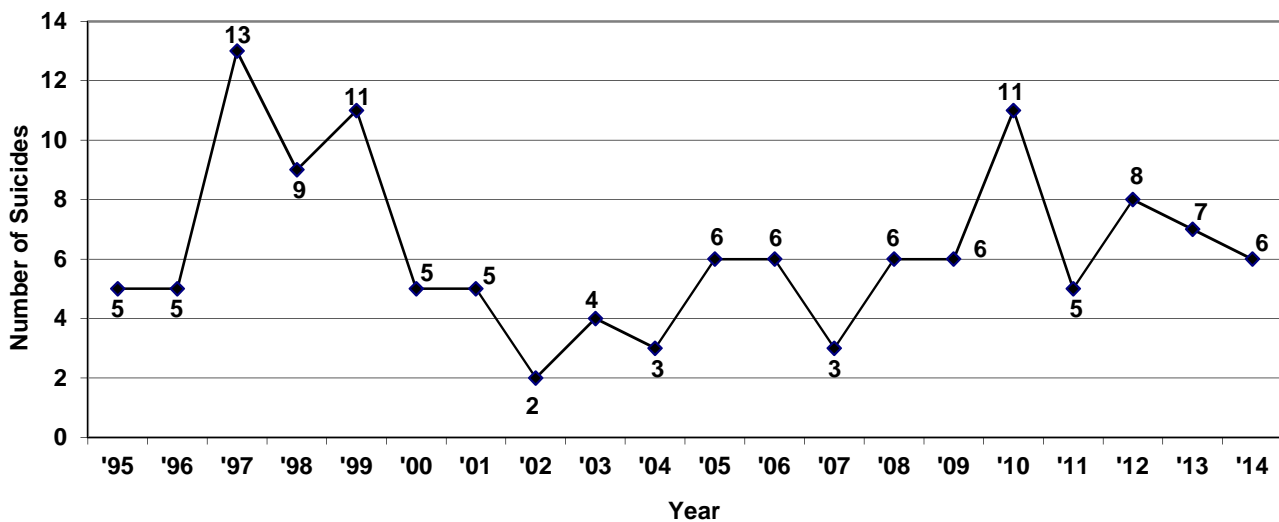
In 2014, Wisconsin county jails reported that 85.9% of their population was male and 14.1% female. Comparatively, the U.S. Department of Justice Bureau of Justice Statistics reported that, nationwide, males comprised 86% and females comprised 14% of county jail populations in mid-year 2013.

In Custody Deaths - Wisconsin Local Detention Facilities 1999-2014



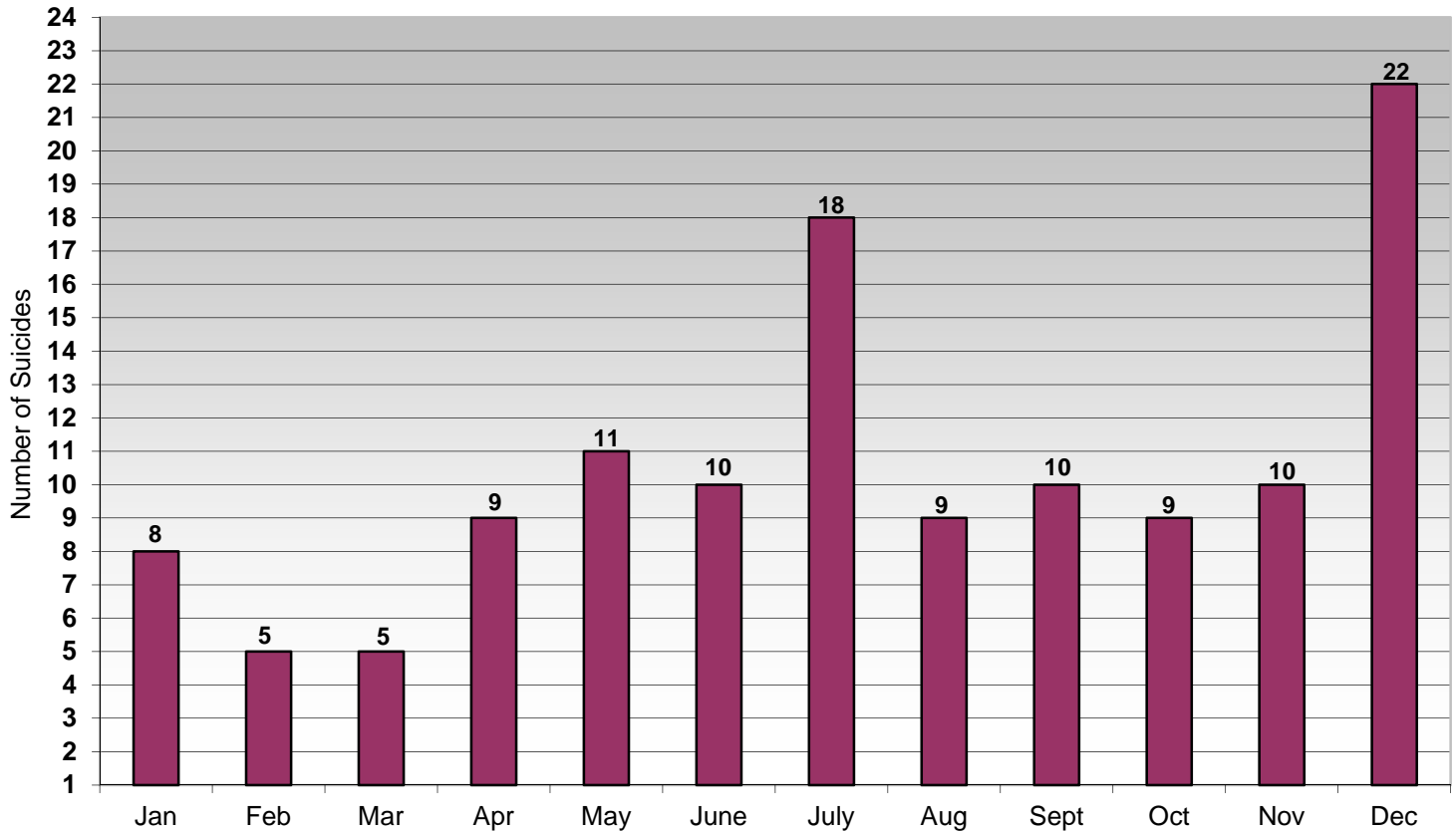
Wisconsin local detention facilities include county jails, a house of correction, a tribal jail, unlocked Huber facilities, juvenile detention facilities and municipal lockups.

Suicides in Wisconsin County Jails 1995-2014



The chart below shows the total number of suicides that have occurred since 1995 in WI county jails broken out into the months in which they occurred.

In-Custody Suicides – Distribution by Months Wisconsin County Jails 1995-2014

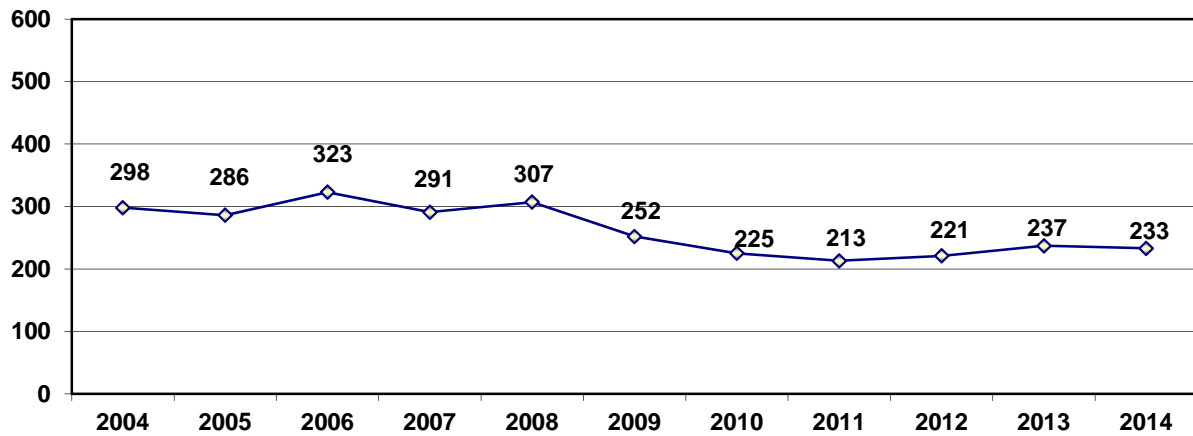


SECURE JUVENILE DETENTION CENTERS

Wisconsin has 13 DOC approved county operated secure juvenile detention centers (see map on page 15). These facilities provide short-term detention for juveniles who require placement in a secure environment. The centers vary in size from a rated capacity of 14 in Portage County to 131 in Racine County. The facilities strive to provide juvenile offenders with a safe and secure environment, while also providing meaningful programming opportunities that will enhance the juvenile's return to the communities from which they came.

WISCONSIN SECURE JUVENILE DETENTION CENTERS 2014 ADMISSIONS				
Facility	Capacity	Males	Females	Total
Brown County	50	502	214	716
Dane County	24	319	149	468
Fond du Lac County	27	420	133	553
La Crosse County	26	141	68	209
Marathon County	20	255	103	358
Milwaukee County	120	1,762	395	2,157
Northwest Regional	23	381	152	533
Portage County	14	204	81	285
Racine County	131	423	135	558
Rock County	35	318	118	436
Sheboygan County	27	233	41	274
Washington County	26	251	108	359
Waukesha County	18	182	0	182
Statewide Total	541	5,391	1,697	7,088

**Wisconsin Secure Juvenile Detention Centers
Average Daily Population
2004-2014**



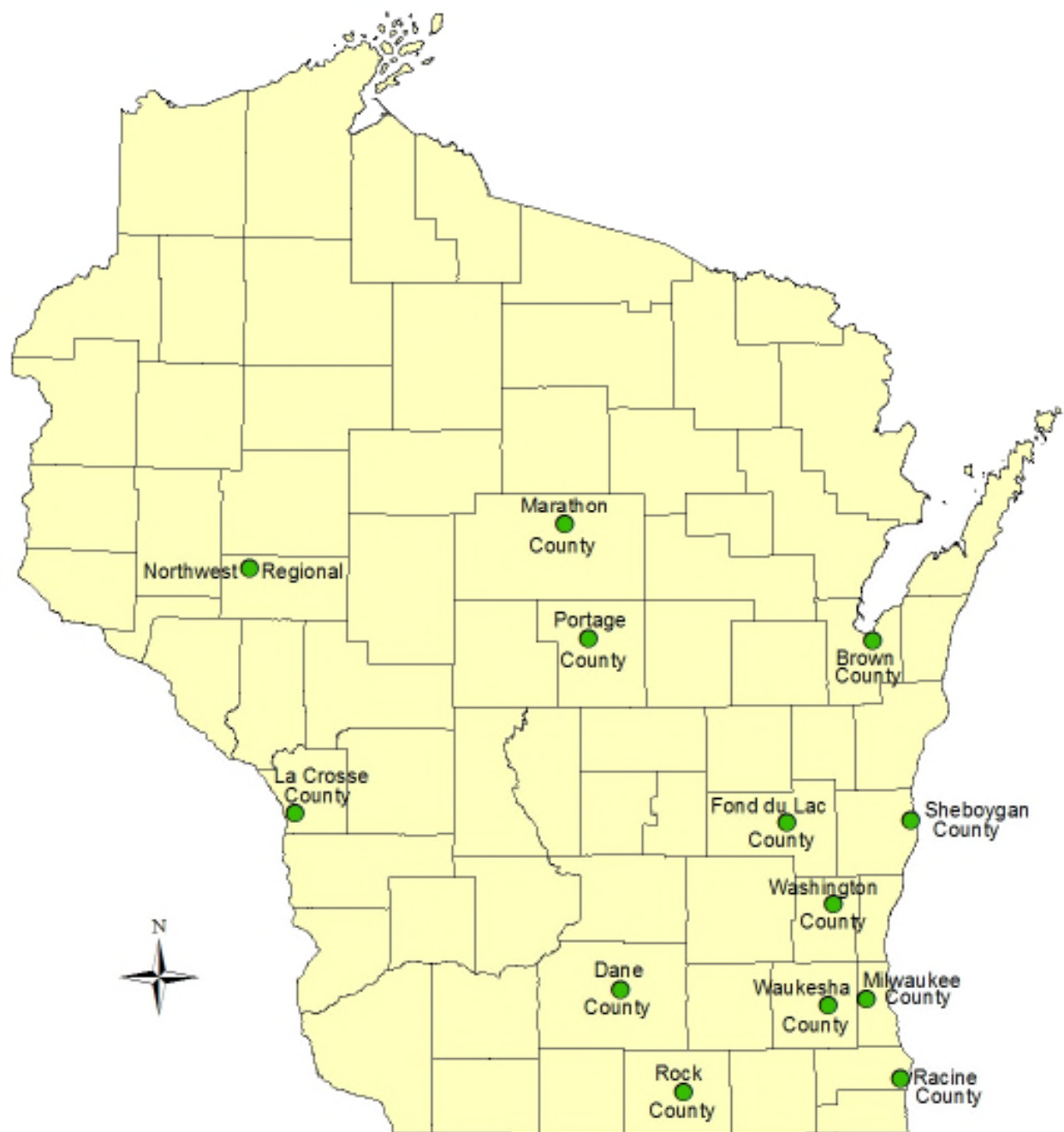
Wisconsin's secure juvenile detention centers experienced an 8.38% increase in average daily population from 2004 to its peak in 2006. From 2006 to 2011, the average daily population decreased significantly by 34% but has increased slightly in subsequent years. Collectively, Wisconsin's juvenile detention centers operated at 44% of capacity in 2014.

(Source of admissions and population information: secure juvenile detention facility reports to ODF)

**Wisconsin Secure Juvenile Detention Populations
Male vs. Female 2004-2014**

Year	% Male	% Female
2004	79	21
2005	78	22
2006	77	23
2007	79	21
2008	79	21
2009	81	19
2010	82	18
2011	82	18
2012	81	19
2013	82	18
2014	81	19

Wisconsin Juvenile Detention Centers



Source: Department of Corrections - Office of Detention Facilities
Updated: 01/2014

AUTHORITY AND HISTORY OF THE OFFICE OF DETENTION FACILITIES

The Department of Corrections (DOC) is charged with establishing standards and regulations for local places of detention with regard to their methods of treatment, management, safety, security, adequacy and fitness (s. 301.37 Wis. Stats.). This is performed by the Office of Detention Facilities (ODF), a unit of the DOC assigned to the Office of the Secretary. The ODF is committed to ensuring the safety of the public, staff and inmates in these facilities, as well as maintaining a secure, clean, healthful and constitutionally compliant environment for persons confined.

APPLICABLE ADMINISTRATIVE RULES AND STATE STATUTES

DOC 346 – Secure Detention for Juveniles
DOC 348 – Huber Facilities
DOC 349 – Municipal Lockup Facilities

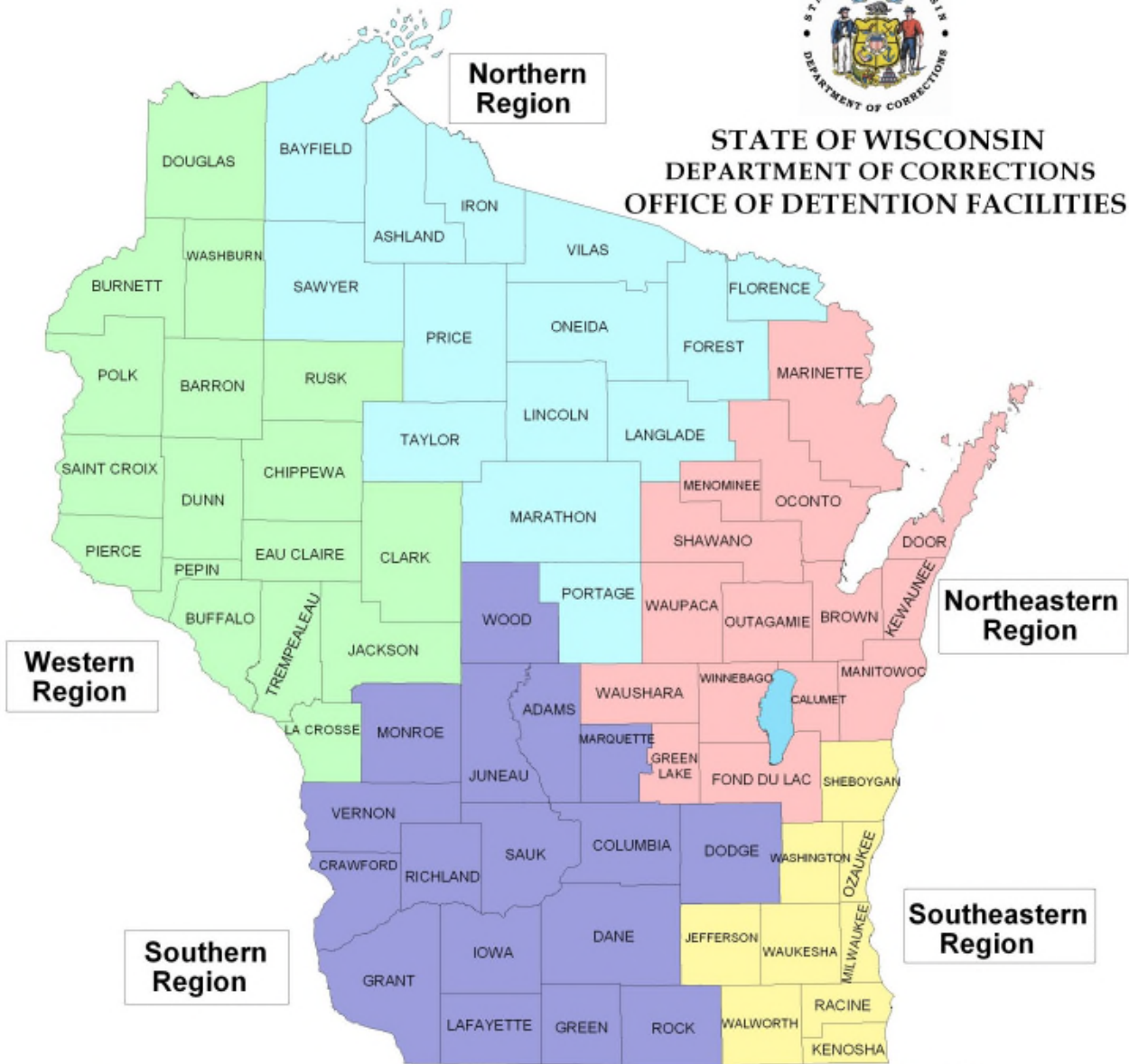
DOC 350 – Jails
WI State Statute 301.37
WI State Statute 302 (various sections)

The History of Jail Inspection in Wisconsin

1871	Legislation was enacted delegating responsibility of inspection and supervision of municipal and county jails to the State Board of Charities and Reform.
1872	The first state official to inspect jails was a secretary of the State Board of Charities and Reform.
1910	The State Board of Control assigned probation and parole agents the responsibility of inspecting jails and lockups. The practice was discontinued due to the inexperience of agents in this area and their large caseloads.
1913	The Legislature provided for the appointment of two jail inspectors charged with the responsibility of “visiting” every jail and lockup at least once per year.
1925	Regular jail inspections had been discontinued.
1940	One full-time inspector was appointed to cover the entire state.
1958	The Division of Corrections provided for two full-time detention supervisors.
1975	The Division of Corrections provided for five full-time detention supervisors assigned to various probation and parole regional offices.
1989	The Legislature created the Office of Detention Facilities and position of Office Director, responsible to the Division of Probation and Parole administration.
1996	The Office of Detention Facilities was assigned to the Department of Corrections Office of the Secretary in department reorganization.



**STATE OF WISCONSIN
DEPARTMENT OF CORRECTIONS
OFFICE OF DETENTION FACILITIES**



August, 2013

Brad Hompe

Western Region

770 Technology Way, Room 219
Chippewa Falls, WI 54729-4516
(715) 738-3012
(715) 299-1634 (Cell)
(715) 738-3029 (FAX)

Nathan White

Southern Region

3099 E. Washington Ave.
Madison, WI 53704-4338
(608) 240-5050
(608) 576-1694 (Cell)
(608) 240-3305 (FAX)

Denise Ellis

Northern Region

131 24th Street South
Wisconsin Rapids, WI 54494
(715) 422-5075
(715) 213-2927 (Cell)
(715) 422-5097 (FAX)

Kristi Dietz

Director

3099 E. Washington Ave.
Madison, WI 53704-4338
(608) 240-5052
(608) 516-0891 (Cell)
(608) 240-3305 (FAX)

Nancy Thelen

Northeastern Region

1360 American Drive
Neenah, WI 54956
(920) 751-5203
(920) 450-0842 (Cell)
(920) 751-4601 (FAX)

Greg Bucholtz

Southeastern Region

819 N. Sixth Street, Room 128
Milwaukee, WI 53203-1675
(414) 227-3997
(414) 852-6531 (Cell)
(414) 227-5043 (FAX)

FUNCTIONS OF THE OFFICE OF DETENTION FACILITIES

Inspections

The Office of Detention Facilities is responsible for the annual inspection of all locally operated places of detention as defined in WI State Statute 301.37 regarding their safety, security, sanitation, adequacy, fitness and management. These include 71 county jails, 1 tribal jail, 50 municipal lockups, 5 Huber facilities, 13 secure juvenile detention facilities and numerous court holding areas.

Development of New Facilities

The Office of Detention Facilities plays a significant role in the planning, design, development, construction and occupancy of new building projects. ODF specialists serve as a key resource throughout the process, providing technical assistance and support to county officials, sheriff's departments, architects and others. Involvement by ODF staff early in the planning stages assists local officials in the development of efficient facilities, effective programs, and facilities that reflect correctionally sound practices.

Administrative Reviews

The Office of Detention Facilities reviews various incidents which occur in local places of detention, including suicides, escapes, and other unusual occurrences. Many of the reviews performed by the unit are sensitive and comprehensive in nature, especially those related to inmate death or suicide reviews. The results of the investigations are utilized to assist with conflict resolution, in support of legal proceedings, and to improve the management of correctional facilities in compliance with the federal, state and local correctional laws and standards.

Correspondence

The Office of Detention Facilities receives and responds to many letters and other forms of communication from inmates, inmates' families, the Governor's office, legislators, media representatives, and other public officials and governmental agencies.

Regional Meetings

To promote information sharing and networking between jurisdictions and the DOC, specialists organize regional meetings with various detention staff throughout the year. These meetings include sheriffs, jail administrators, DCC personnel, jail chaplains, jail healthcare staff, jail program coordinators, secure juvenile detention superintendents and other DOC staff. In addition, meetings often include participation of other state agencies such as the Department of

Justice. Regional meetings are an excellent means of disseminating information, providing technical assistance, and discussing issues of mutual concern.

Public Meetings

The detention facilities specialists regularly attend public meetings of county boards, county board sub-committees, criminal justice coordinating councils, design development and construction committees, and various community groups. Meetings often focus on the planning and construction of new facilities, as well as other issues of local concern. The specialists provide local officials with information through verbal presentations, as well as written materials and documents. These may include statute and code interpretations, as well as best practices from agencies such as the American Correctional Association, American Jail Association, National Commission on Correctional Health Care, and the National Institute of Corrections.

Specialized Training and Conferences

Training plays an important role in the development of professional staff and sound correctional operations. Office of Detention Facilities staff provides a variety of training opportunities throughout the year to jail staff including administrators, supervisors and line staff. Additionally, they provide training to jail health care professionals, secure juvenile detention superintendents, and their staff. ODF staff develops, delivers or coordinates training opportunities through conferences, specialized programs, and state required officer training programs. ODF staff are involved with and are longstanding conference planning committee members for the Wisconsin Jail Association and Jail Healthcare Conferences, which are held annually.

ODF staff provides training to sheriff's departments and secure juvenile detention centers in such areas as Supervision of High Risk Inmates, Suicide Prevention, and Introduction to Corrections for Jail Officers.

The ODF also coordinates large events such as training conferences. The 20th Annual Jail Administrators Training Conference was held in 2014, bringing together approximately 150 attendees that included sheriffs, jail administrators, supervisors, and other corrections professionals to learn about current issues, as well as network with their colleagues. The event is conducted in conjunction with the Department of Justice (DOJ) and is considered a premier event in Wisconsin for local corrections management staff. The DOJ and ODF coordinated the annual two day training program for secure juvenile detention superintendents as well.